

File Name: 14a0109p.06

**UNITED STATES COURT OF APPEALS**  
FOR THE SIXTH CIRCUIT

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JOHNNY ROBERTSON (12-3877); ARRICO SPIRES (12-3882); CHARLES MATTHEWS (12-3886); MARLON BROOKS (12-3889); TYRON BROWN (12-3890); NOLAN LOVETT (12-3897),

*Plaintiffs-Appellants,*

v.

LEE LUCAS; ROBERT CROSS; RICHLAND COUNTY; CHUCK METCALF; MATT MAYER; LARRY FAITH; THOMAS VERHILEY; CITY OF CLEVELAND; JAMAAL ANSARI; UNITED STATES OF AMERICA,

*Defendants-Appellees.*

Nos. 12-3877/ 3882/ 3886/  
3889/ 3890/ 3897

Appeal from the United States District Court for  
the Northern District of Ohio at Cleveland.

Nos. 1:08-cv-1253; 1:09-cv-01131; 1:09-cv-01132; 1:09-cv-01133;  
1:09-cv-01134; 1:09-cv-01135—Donald C. Nugent, District Judge.

Argued: October 11, 2013

Decided and Filed: May 28, 2014

Before: KEITH, GUY, and GIBBONS, Circuit Judges.

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**COUNSEL**

**ARGUED:** Debra Loevy-Reyes, LOEVY & LOEVY, Chicago, Illinois, for Appellants. Thomas G. Roth, Belle Meade, New Jersey, for Appellee Lucas. Lowell V. Sturgill, Jr., UNITED STATES DEPARTMENT OF JUSTICE, Washington, D.C., for Federal Appellees. Daniel T. Downey, WESTON HURD LLP, Columbus, Ohio, for Appellees Faith, Mayer, and Richland County. **ON BRIEF:** Debra Loevy-Reyes, LOEVY & LOEVY, Chicago, Illinois, for Appellants. Thomas G. Roth, Belle Meade, New Jersey, Joel J. Kirkpatrick, KIRKPATRICK LAW OFFICES, P.C., Plymouth, Michigan, for Appellee Lucas. Lowell V. Sturgill, Jr., UNITED STATES DEPARTMENT OF JUSTICE, Washington, D.C., for Federal Appellees. Daniel T. Downey, J. Quinn

Dorgan, WESTON HURD LLP, Columbus, Ohio, for Appellees Faith, Mayer, and Richland County. Michael M. Heimlich, Delaware, Ohio, for Appellee Metcalf. Jennifer Meyer, CITY OF CLEVELAND DEPARTMENT OF LAW, Cleveland, Ohio, for Appellees Ansari and City of Cleveland.

GIBBONS, J., delivered the opinion of the court, in which KEITH and GUY, JJ., joined. KEITH, J. (pp. 24–26), delivered a separate concurring opinion.

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## OPINION

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JULIA SMITH GIBBONS, Circuit Judge. Plaintiffs-appellants Johnny Robertson, Nolan Lovett, Arrico Spires, Charles Matthews, Marlon Brooks, and Tyron Brown appeal the district court’s grant of summary judgment to defendants-appellees Lee Lucas, Robert Cross, Thomas Verhiley, Jamaal Ansari, Chuck Metcalf, Matt Mayer, and Larry Faith, and the district court’s dismissal of appellants’ claims against Richland County and the City of Cleveland. Appellants argue that the district court erred in holding that the individual appellees were shielded by qualified immunity on their 42 U.S.C. § 1983 and *Bivens* claims; that judicial estoppel barred appellants’ false arrest claims; that because the individual appellees had not committed constitutional violations, appellants could not prevail on their *Monell* claims; and that appellants were not entitled to additional discovery. For the reasons stated below, we affirm.

### I.

#### A.

This is yet another case in a series of civil rights cases arising out of a corrupted investigation into the Mansfield, Ohio, drug trade (the “Mansfield Investigation” or “Operation Turnaround”). As part of the investigation, the Richland County Sheriff’s Office (“RCSO”) used a confidential informant it had used once before named Jerrell Bray. Bray’s primary task was to make controlled buys of illegal drugs from individuals in Richland County suspected of being involved in illegal drug activity.

In August or September 2005, the United States Drug Enforcement Agency (“DEA”) joined the Mansfield Investigation at the request of RCSO. Bray was

registered as a DEA informant by Special Agents Robert Cross and Lee Lucas. Prior to DEA's involvement, Bray made numerous buys for RCSO. Bray's first buy as a DEA informant occurred on September 6, 2005.

Throughout the investigation, Bray was controlled principally by Detective Chuck Metcalf, Sergeant Matthew Mayer, and Captain Larry Faith of RCSO. Jamaal Ansari was a police officer with the City of Cleveland Police Department detailed to the DEA's Cleveland office and deputized as a DEA Task Force Officer pursuant to 21 U.S.C. § 878 during part of the Mansfield Investigation. Thomas Verhiley was a Special Agent with the Ohio Bureau of Criminal Identification and Investigation also detailed to the DEA's Cleveland office and deputized as a DEA Task Force Officer during part of the investigation. These seven individuals are the individual appellees in the instant suit.

All targets of the Mansfield controlled buys were selected either by Bray or RCSO. The controlled buys resulted in numerous arrests and indictments. Robertson, Lovett, Spires, Matthews, Brooks, and Brown were among those indicted.

Lucas was the case agent who testified before the grand jury concerning Robertson, Lovett, Spires, Matthews, Brooks, and Brown. He testified about the corroborative measures generally used to substantiate Bray's information and to supervise Bray's controlled purchases. These included:

- criminal history checks on each suspect;
- driver's license checks on each suspect;
- searches of Bray's person and vehicle prior to a controlled purchase to confirm that he did not have drugs or money;
- tape-recorded phone calls to the suspects to set up buys;
- copies of serial numbers of the buy money so that if a suspect was arrested, officers could confirm that Bray used money supplied by law enforcement to make the controlled purchase;
- audio surveillance via a transmitter;
- visual surveillance of the purchases, which included watching Bray enter and exit the buy location and watching the drug transaction take place if visible;
- meeting Bray after the buy at a predetermined location to recover the drugs and recording device;

- re-searching Bray and his vehicle to make sure he did not steal drugs or money; and
- in certain cases, undercover participation by Lucas or Ansari in the drug transaction.

Lucas also testified about specific controlled purchases Bray made from appellants. On the basis of this information, a federal grand jury returned an indictment and later a superseding indictment against appellants. On November 9, 2005, pursuant to the initial indictment, a judge issued warrants for appellants' arrests.

### **B.**

Corruption pervaded the Mansfield Investigation. Following the completion of the investigation, Bray, while in jail for an unrelated homicide, disclosed that he had abused his position as an informant. The evidence in this case strongly indicates that, as to some arrestees, law enforcement knew of, and even participated in, Bray's misdeeds. Appellants produced copious evidence of wrongdoing throughout the wider investigation. We need not detail all the evidence in this case to emphasize that law enforcement conducted itself inappropriately. Nevertheless, we provide some context for appellants' claims.

Appellants produced evidence indicating that Bray, while working as a confidential informant, framed innocent individuals, stole money and drugs from law enforcement, and dealt his own drugs on the side. Appellants also produced evidence that officers altered evidence to corroborate Bray and that certain appellees lied to prosecutors on Bray's behalf.

Bray used stand-ins to frame innocent individuals, and appellees supported Bray's false identifications of these individuals. For example, a stand-in was used to frame appellants' former co-defendant Dwayne Nabors. Metcalf has admitted that he lied during Nabors's criminal trial, including admitting to a false identification of Nabors. Ansari also falsely identified Nabors in the alleged drug transaction. Lucas and Metcalf lied to the prosecutor about whether there was video taken of the transaction, although Metcalf himself had operated the video camera.

Bray used the controlled buys to steal money and drugs. Appellees were aware of this fact yet continued to use Bray as an informant. On one occasion, Verhiley and Ansari caught Bray stealing money given to him for a drug buy. On another occasion, Bray accepted a Buick Cutlass (a car) in lieu of some of the money that was supposed to be paid as part of the drug deal. In effect, Bray was shorting the government the value of the car. Bray, however, was caught on appellees' recording discussing the "Cutty." When Bray was questioned about the conversation, he claimed it was a comment about a "Caddy" (Cadillac) that he had been interested in purchasing, but Lucas stepped in on Bray's behalf and asserted that "Cutty" was another term for drugs.

Efforts to corroborate Bray's information were stymied by Bray, and law enforcement disregarded accepted protocol. For example, the first step in a controlled buy was typically a controlled phone call to the target. Appellants produced evidence indicating that Bray dialed identical telephone numbers for unrelated suspects and lied about which suspects he was calling and that the official reports did not accurately reflect the phone conversations Bray had. Bray at times turned off his wireless transmitter during buys. Metcalf also admitted that "the manner in which the Webb deal was conducted violated DEA procedures" and "was not the way that a standard deal should go."

Almost none of appellants' evidence, however, relates to their own controlled buys, or their subsequent arrests and prosecutions. Only Lovett and Robertson even suggested any impropriety in drug buys involving appellants. At Lucas's criminal trial, discussed at greater length below, Bray testified that he supplied Lovett with the drugs that Lovett allegedly sold to Bray in order to frame Lovett for the sale. Robertson testified that Bray set him up in a manner similar to Lovett. This story was confirmed by Bray at Lucas's trial. Lucas claims that he was not aware of either set-up. And Bray testified that no law enforcement officials, including Lucas, were involved in or aware of his deceptions.

### C.

As a result of Bray's admissions, the investigation fell apart. On December 20, 2007, Bray pled guilty to two counts of perjury and five counts of deprivation of civil rights. Bray admitted to falsely identifying several targets as having participated in drug transactions and to perjuring himself at trial by deliberately misidentifying people. Bray's plea, however, did not implicate any of the appellants in this case.

In May 2009, Metcalf was charged with a criminal civil rights violation for his actions and testimony related to Dwayne Nabors. Metcalf pled guilty to presenting false evidence against Nabors at trial and admitted that he falsely identified Nabors as a participant in a drug deal. Metcalf's plea did not directly implicate appellants in this case.

Lucas was indicted for obstruction of justice, making false statements, perjury, and deprivation of civil rights for his role in the Mansfield Investigation. Bray testified as a witness for the government. In his testimony, Bray stated that he did not fabricate evidence in the transactions involving appellants Matthews, Spires, or Brooks, and that the purchases of drugs from these individuals were legitimate. Bray also stated that no law enforcement officials, including Lucas and Ansari, were involved in or aware of his deceptions. Bray claimed that he initially falsely told authorities that Lucas and Ansari were complicit in his actions, specifically those involving Geneva France and Joshawa Webb, but Bray later repudiated that statement. A jury acquitted Lucas of all eighteen counts.

### D.

Based on Bray's guilty plea, the federal government reviewed the evidence in the Mansfield arrests. The government determined that "Bray was an essential witness to the charges for which they were either convicted or pled guilty." The government further concluded that "Bray's illegal conduct was so pervasive and his credibility so tainted by his guilty plea" that appellants and the other Mansfield Investigation defendants were entitled to withdraw their guilty pleas. The government recommended

the dismissal of all criminal charges against appellants, notwithstanding its acknowledgment that many of the appellants “made voluntary statements to law enforcement admitting their roles in the distribution of crack cocaine in the greater Mansfield area.” The withdrawal of appellants’ guilty pleas and the dismissal of the charges against them gave rise to the instant suit.

### E.

There are six appellants in this case: Johnny Roberston, Nolan Lovett, Arrico Spires, Charles Matthews, Marlon Brooks, and Tyron Brown.<sup>1</sup> Each appellant was a target of the Mansfield Investigation and eventually pled guilty to various drug offenses.

Appellants filed suit in the United States District Court for the Northern District of Ohio on May 20, 2008. They alleged Fourth Amendment violations of false arrest, malicious prosecution, and fabrication of evidence under 42 U.S.C. § 1983 against the state officers, and parallel claims under *Bivens v. Six Unknown Named Agents of Federal Bureau of Narcotics*, 403 U.S. 388 (1971), against the DEA appellees; civil conspiracy under § 1983 and *Bivens*; and violations of *Brady v. Maryland*, 373 U.S. 83 (1963).<sup>2</sup> Appellants also brought claims against Richland County and the City of Cleveland under *Monell v. Department of Social Services of New York*, 436 U.S. 658 (1978). Appellants brought Ohio common-law tort claims of false arrest, malicious prosecution, intentional infliction of emotional distress, and conspiracy against the law enforcement officers. The United States was substituted as the proper party to defend the Ohio common-law tort claims on behalf of the federal appellees Lucas, Cross, Ansari, and Verhiley.<sup>3</sup>

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<sup>1</sup>Nolan Lovett’s amended complaint added Danielle Carter, Lovett’s mother, as a plaintiff. The district court granted summary judgment against Carter and she does not appeal that ruling.

<sup>2</sup>Prior to appellants’ plea agreements, the government, in its response to appellants’ requests for discovery, stated: “The attorney for the government has no knowledge of exculpatory evidence material to guilt or innocence of the defendant.”

<sup>3</sup>28 U.S.C. § 2679(d)(1) (the Westfall Act) provides:

Upon certification by the Attorney General that the defendant employee was acting within the scope of his office or employment at the time of the incident out of which the claim arose, any civil action or proceeding commenced upon such claim in a United States district court shall be deemed an action against the United States under the provisions of this title and all references thereto, and the United States shall be

Following appellees' motions for summary judgment, the district court granted in part appellants' requests for additional discovery, limiting further discovery to the issue of qualified immunity. The district court allowed appellants to depose appellees Verhiley, Cross, Mayer, Faith, and Metcalf, as well as two non-defendant law enforcement officers.

The district court then granted the individual appellees' motions for summary judgment on the basis of qualified immunity. Finding no underlying constitutional violations, the district court granted Richland County's and the City of Cleveland's motions to dismiss appellants' *Monell* claims. The district court also granted the government's motion to dismiss all claims against the United States.

## II.

### A.

We review a district court's grant of summary judgment on the basis of qualified immunity *de novo*. *Dixon v. Univ. of Toledo*, 702 F.3d 269, 273 (6th Cir. 2012). Summary judgment is proper where no genuine issue of material fact exists and the moving party is entitled to judgment as a matter of law. Fed. R. Civ. P. 56(a). In considering a motion for summary judgment, this court construes all reasonable inferences in favor of the nonmoving party. *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574, 587 (1986).

### B.

Appellants asserted numerous claims under 42 U.S.C. § 1983 and *Bivens*, 403 U.S. at 392. We review *Bivens* and § 1983 actions under the same legal principles, except for the requirement of federal action under *Bivens* and state action under § 1983.

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substituted as the party defendant.

In this regard, the Westfall Act provides that the remedy against the United States set forth in the Federal Tort Claims Act is the exclusive remedy for any loss or injury resulting from the negligent or wrongful conduct of a federal employee acting within the scope of his or her federal employment. *See Sullivan v. Shimp*, 324 F.3d 397, 399 (6th Cir. 2003).

Ansari and Verhiley were considered federal defendants by virtue of their designations pursuant to 21 U.S.C. § 878. *See* 5 U.S.C. § 3374(c)(2).



A plaintiff must prove two elements to prevail on either type of claim: (1) that he or she was deprived of a right secured by the Constitution or laws of the United States; and (2) that the deprivation was caused by a person acting under color of law. *Bivens*, 403 U.S. at 392; *Marcilis v. Twp. of Redford*, 693 F.3d 589, 595 (6th Cir. 2012); *Redding v. St. Edward*, 241 F.3d 530, 532 (6th Cir. 2001).

The district court found, and it is undisputed, that appellees acted under color of law. The issue, then, is whether appellants were deprived of constitutionally or federally protected rights.

### C.

The district court awarded the individual appellees summary judgment on the ground that each was entitled to qualified immunity. The doctrine of qualified immunity is an affirmative defense to *Bivens* and § 1983 claims. *Binay v. Bettendorf*, 601 F.3d 640, 647 (6th Cir. 2010).

There are two general steps to a qualified immunity analysis. The court must determine whether “the facts alleged show the officer’s conduct violated a constitutional right” and whether that right was “clearly established.” *Saucier v. Katz*, 533 U.S. 194, 201–02 (2001). Under *Pearson v. Callahan*, we may address either question first. 555 U.S. 223, 236 (2009).<sup>4</sup> “Once the qualified immunity defense is raised, the burden is on the plaintiff to demonstrate that the officials are not entitled to qualified immunity.” *Binay*, 601 F.3d at 647 (internal quotation marks omitted).

It is axiomatic that both to establish a *prima facie* case for liability and to overcome a qualified immunity defense, a plaintiff must demonstrate that his or her *own* rights were violated. For example, to prevail on their false arrest claims, appellants were

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<sup>4</sup>We have, from time to time, elaborated a third step in the qualified immunity analysis: “whether the plaintiff has offered sufficient evidence ‘to indicate that what the official allegedly did was objectively unreasonable in light of the clearly established constitutional rights.’” *Feathers v. Aey*, 319 F.3d 843, 848 (6th Cir. 2003) (quoting *Williams v. Mehra*, 186 F.3d 685, 691 (6th Cir. 1999) (en banc)). This requirement is implicit in the two-step approach. See *Sample v. Bailey*, 409 F.3d 689, 696 n.3 (6th Cir. 2005) (explaining that this third step “directly flows” from *Saucier*). Regardless of how the test is articulated, a defendant will only be held liable if his or her actions were objectively unreasonable in view of clearly established law. *Id.*

required to prove that the officers lacked probable cause to arrest *them*. Likewise, “[g]overnment officials, including police officers, are immune from civil liability unless, in the course of performing their discretionary functions, they violate the *plaintiff’s* clearly established constitutional rights.” *Jones v. Byrnes*, 585 F.3d 971, 974 (6th Cir. 2009) (emphasis added). Not only is this analysis individualized on the plaintiff’s side of the equation, it is equally individualized on the defendant’s side. A critical aspect of the § 1983 and *Bivens* universe is that to be held liable, a plaintiff must demonstrate “that each Government-official defendant, through the official’s own individual actions, has violated the Constitution.” *Aschroft v. Iqbal*, 556 U.S. 662, 676 (2009). Simply put, to establish liability and to overcome a qualified immunity defense, an individual must show that his or her *own* rights were violated, and that the violation was committed *personally* by the defendant.

Appellants adduced substantial evidence of general government wrongdoing. But as discussed below, appellants’ claims fail at step one because appellants failed to produce evidence that their *own* rights were violated.

### 1.

Lucas is the central figure in this case. Lucas’s testimony before the grand jury was integral to the commencement of criminal proceedings against appellants. The grand jury issued an indictment on the basis of his testimony, which led to arrest warrants and eventually appellants’ arrests. Appellants’ claims against the remaining individual appellees assert either that the appellees influenced Lucas’s testimony or that they knew Lucas testified falsely. Therefore, we begin our analysis with Lucas.

#### a.

Appellants’ primary claims against Lucas are for malicious prosecution and unlawful detention. These claims can be addressed together under the “umbrella of a ‘malicious prosecution’ claim.” *Gregory v. City of Louisville*, 444 F.3d 725, 747 (6th Cir. 2006). Our cases “recognize[] a separate constitutionally cognizable claim of malicious prosecution under the Fourth Amendment, which encompasses wrongful

investigation, prosecution, conviction, and incarceration.” *Sykes v. Anderson*, 625 F.3d 294, 308 (6th Cir. 2010) (internal quotation marks and alterations omitted). “The tort of malicious prosecution is entirely distinct from that of false arrest, as the malicious-prosecution tort remedies detention accompanied not by absence of legal process, but by *wrongful institution* of legal process.” *Id.* (internal quotation marks omitted).

To succeed on a Fourth Amendment malicious prosecution claim under § 1983 or *Bivens*, a plaintiff must prove the following: (1) a criminal prosecution was initiated against the plaintiff and the defendant made, influenced, or participated in the decision to prosecute; (2) there was no probable cause for the criminal prosecution; (3) as a consequence of the legal proceeding, the plaintiff suffered a deprivation of liberty apart from the initial seizure; and (4) the criminal proceeding was resolved in the plaintiff’s favor. *Id.* at 308–09. The basis of appellants’ claim is that Lucas caused their prosecutions and their detentions unlawfully to continue by fabricating and withholding evidence, “the absence of either or both of which would have dissolved probable cause.” *Gregory*, 444 F.3d at 747.<sup>5</sup>

In an unpublished opinion arising from the Mansfield Investigation, we reiterated: “As a general rule, the finding of an indictment, fair upon its face, by a properly constituted grand jury, conclusively determines the existence of probable cause. However, an exception applies where the indictment was obtained wrongfully by defendant police officers who knowingly presented false testimony to the grand jury.” *Mott v. Mayer*, No. 11-3853, 2013 WL 1663219, at \*7 (6th Cir. Apr. 17, 2013) (internal citations, quotation marks, and alterations omitted) (citing *Cook v. McPherson*, 273 F. App’x 421, 424 (6th Cir. 2008); *Peet v. City of Detroit*, 502 F.3d 557, 566 (6th Cir. 2007); *Barnes v. Wright*, 449 F.3d 709, 716 (6th Cir. 2006)). This exception also covers officers who testify with a reckless disregard for the truth. *Cf. Sykes*, 625 F.3d at 305.

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<sup>5</sup> Appellants also assert a fabrication of evidence claim against Lucas. A Fourth Amendment claim for fabrication of evidence lies where a defendant knowingly manufactures probable cause, thereby effecting a seizure. *Spurlock v. Satterfield*, 167 F.3d 995, 1006 (6th Cir. 1999). This claim fails for the same reasons as appellants’ malicious prosecution claim. It fails for the additional reason that probable cause for their arrests and prosecutions existed and therefore there was no wrongful seizure under the Fourth Amendment.

Lucas testified to a host of corroborative procedures used in controlled buys throughout the wider Mansfield Investigation. He testified generally that in “[e]ach one of these buys” these corroborative procedures were used. Thus, his testimony permits an inference that these corroborative measures were used as to each appellant. Because Lucas’s testimony permitted an inference that appropriate corroborative procedures were used during the drug buys involving each appellant, appellants bore the burden of producing evidence that this was not the case; otherwise, Lucas’s testimony was not false as to each appellant.

The crux of appellants’ argument is that Lucas’s testimony to the grand jury contained knowing falsehoods because he did not tell the grand jury that information obtained from the confidential informant, Bray, was suspect based on Bray’s criminal history, theft of drugs and money belonging to law enforcement, and fabrication of evidence through the use of stand-ins or staged drug buys to frame individuals other than the appellants here. Appellants have presented no evidence that Lucas falsely testified to the officers’ efforts to corroborate Bray’s information about *them*.<sup>6</sup> That is, appellants cannot overcome the presumption of probable cause, *see Mott*, 2013 WL 1663219, at \*7, and therefore cannot show that their own constitutional rights were violated.

Lucas also testified that each appellant participated in an illegal drug transaction. Appellants produced some evidence that Lucas’s testimony about the controlled buys involving Lovett and Robertson was false. Bray testified at Lucas’s criminal trial that he supplied Lovett with the drugs that Lovett sold to Bray on that occasion. Appellants produced no evidence, however, that Lucas either knew this to be the case or was reckless as to that fact when he testified before the grand jury. Thus, even if Lucas did testify to a falsity regarding the Lovett controlled buy, appellants have not produced evidence demonstrating that Lucas did so knowingly or recklessly.

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<sup>6</sup> Appellants claim, “None of the buy money was recovered during Operation Turnaround, so no money serial numbers were used to corroborate Bray’s allegations.” Appellants point to no record evidence to support this contention. Moreover, in response to a grand juror’s question as to whether law enforcement recovered the buy money, Lucas responded, “It depends. . . . A lot of times as soon as they get it, they turn around blowing it.” To the extent Lucas knowingly or recklessly testified to a falsity with respect to this fact, a reasonable grand jury considering the untainted portion of Lucas’s testimony would still find that probable cause existed under the totality of the circumstances test. *Cf. United States v. Campbell*, 878 F.2d 170, 173 (6th Cir. 1989).

As to the Robertson controlled purchase, appellants have similarly failed to produce evidence that Lucas knew or was reckless to the fact that Bray was setting up Robertson. Robertson now claims that he did not participate in the October 2005 transaction. But appellants have not produced evidence demonstrating that Lucas knowingly or recklessly testified to the fact that Robertson participated in the transaction. Lucas was the surveillance agent on the case and thus was not immediately present during the buy. Moreover, Lucas has stated that Ansari informed him that Ansari observed Robertson receive money for his participation in the transaction. The evidence indicates that Lucas, as the surveilling agent, believed that appropriate corroborative procedures were used and that Robertson participated in the transaction. Neither Robertson's nor Bray's testimony suggests that Lucas knew Robertson was being framed.<sup>7</sup>

Lucas is entitled to qualified immunity on appellants' malicious prosecution and unlawful detention claims because appellants produced no evidence that Lucas violated their constitutional rights.<sup>8</sup>

**b.**

Appellants also brought a false arrest claim against Lucas. The proper defendants in an action under § 1983 or *Bivens* are the law enforcement officers who were personally involved in the incident alleged to have resulted in a violation of the plaintiff's civil rights. See *Gregory*, 444 F.3d at 759. There is no suggestion that Lucas was involved in appellants' arrests. And even on a theory that Lucas caused appellants' arrests by providing grand jury

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<sup>7</sup> It is immaterial whether Lovett or Robertson was in fact framed by Bray. To prevail on their claims, "[a]llegations of negligence or innocent mistake are insufficient. The deliberate falsity" relevant to this suit "is only that of [appellees], not of any nongovernmental informant." *Franks v. Delaware*, 438 U.S. 154, 171 (1978). Thus, the fact that Bray's tip later turned out to be untrue is not determinative of whether Lucas's testimony about corroboration was knowingly false. See *Clanton v. Cooper*, 129 F.3d 1147, 1154 (10th Cir. 1997) (stating if an officer relied in good faith on an informant's tip "that turned out to be false, there would be no *Franks* violation").

<sup>8</sup> The district court erred in its use of appellants' admissions of guilt, including those at their plea hearings, to establish that there was probable cause to prosecute. As we explained in *Mott*, "[t]he tort of malicious prosecution remedies the 'wrongful institution of legal process.'" 2013 WL 1663219, at \*9 (quoting *Sykes*, 625 F.3d at 308). Probable cause to prosecute must exist at the time criminal proceedings are commenced. *Id.* As in *Mott*, "authorities made the decision to charge [appellants] and the grand jury indicted [them] before [they] spoke with investigators." *Id.* Thus, any post-arrest statements occurring after the issuance of the operative indictment "could not have provided probable cause for the charges in the grand jury's indictment." *Id.*

testimony, appellants' claim would fail because, as discussed above, appellants have not established that Lucas gave false testimony. Accordingly, Lucas is entitled to qualified immunity on appellants' false arrest claim.

**2.**

**a.**

We turn now to the remaining individual appellees. Appellants brought false arrest claims against the remaining individual appellees. As discussed below, to prevail, appellants were required to show that they relied on a warrant that they knew issued without probable cause. Thus, these claims in reality depend on their production of evidence that Lucas lied or was reckless in respect to them before the grand jury, as the warrant was issued on the basis of the grand jury's finding of probable cause.<sup>9</sup> And appellees could hardly have known or should have known that Lucas testified falsely if he in fact did not do so. Nevertheless, it is at least theoretically possible that an officer's state of mind about a warrant—*i.e.*, knowledge that it was issued without probable cause—was such that his execution of the warrant violated an individual's constitutional rights.

The Fourth Amendment protects against unreasonable searches and seizures and requires that arrest warrants be issued only upon a showing of probable cause. U.S. Const. amend. IV. To state a Fourth Amendment false arrest claim, a plaintiff must “prove that the arresting officer lacked probable cause to arrest the plaintiff. An arrest pursuant to a facially valid warrant is normally a complete defense to a federal constitutional claim for false arrest or false imprisonment made pursuant to § 1983.” *Voyticky v. Vill. of Timberlake*, 412 F.3d 669, 677 (6th Cir. 2005) (internal citation omitted). Indeed, “it has been long settled that the finding of an indictment, fair upon its face, by a properly constituted grand jury, conclusively

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<sup>9</sup>Appellants' attempts to challenge the finding of probable cause miss the point. Appellants argue, “Looking at what the defendant officers knew at the time of plaintiffs' indictments and arrests, there is certainly a dispute of fact, foreclosing summary judgment, about whether the officers could have reasonably relied on Bray for probable cause.” This argument completely overlooks the point that appellants were arrested by warrants issued based on a grand jury indictment. For this reason, cases like *United States v. Coffee*, 434 F.3d 887, 893 (6th Cir. 2006), relied on by the district court and focusing on officers' knowledge of corroborating procedures at the time of arrest, are not pertinent.

determines the existence of probable cause.” *Barnes*, 449 F.3d at 716 (internal quotation marks omitted).

As above, an exception exists. As the Seventh Circuit held in *Juriss v. McGowan*, there is

a recognized exception for situations where officers responsible for bringing about an unlawful arrest knew that the arrest warrant had issued without probable cause; this is particularly true of officers who knew that those who obtained the warrant had deceived the authorizing body. Under these circumstances, even a facially valid arrest warrant does not shield otherwise unreasonable conduct.

957 F.2d 345, 350–51 (7th Cir. 1992) (internal citations omitted).

As probable cause was established on the basis of the grand jury indictment, appellants bore the burden of producing evidence demonstrating that the remaining individual appellees either knew or were reckless in not knowing that Lucas gave false testimony that tainted the finding of probable cause. Appellants failed to present any particularized evidence demonstrating that the individual appellees relied on an arrest warrant they knew had issued without probable cause. Nor did appellants produce evidence demonstrating that any individual appellee influenced Lucas’s grand jury testimony, causing him to lie to or mislead the grand jury, thereby leading to appellants’ arrests. Therefore, the district court did not err in concluding that the remaining individual appellees were entitled to qualified immunity on this claim.<sup>10</sup>

**b.**

Appellants also asserted malicious prosecution, unlawful detention, and fabrication of evidence claims against the remaining appellees. Appellants produced no evidence that the appellees influenced Lucas’s grand jury testimony, thereby causing appellants’ prosecutions and detentions. And because there was probable cause to arrest and detain appellants, they

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<sup>10</sup>Because appellants have not established a constitutional violation, we decline to reach the judicial estoppel issue discussed by the district court. We note only that the probable cause inquiry requires consideration of an officer’s knowledge at the time of arrest; thus, appellants’ guilty pleas cannot establish the basis for probable cause.

cannot prevail on their fabrication of evidence claim as they were not wrongfully seized. Appellees were therefore entitled to qualified immunity on these claims as well.

### 3.

Appellants assert that the district court erred in holding that their *Brady* claims were foreclosed by the Supreme Court's holding in *United States v. Ruiz*, 536 U.S. 622 (2002). A constitutional tort claim on the basis of *Brady v. Maryland*, 373 U.S. 83 (1963), is properly construed as a § 1983 or *Bivens* claim. See *Sykes*, 625 F.3d at 319. Such a claim is subject to a qualified immunity defense. See *Gregory*, 444 F.3d at 745.

This case, appellants assert, lies at the intersection of two different *Brady* doctrines: *Brady v. Maryland*, 373 U.S. 83 (1963), and *Brady v. United States*, 397 U.S. 742 (1970).<sup>11</sup> *Brady v. Maryland* familiarly holds that prosecutors must turn over favorable evidence to the accused when the evidence is material either to guilt or punishment; wrongful withholding is a violation of the right to due process. 373 U.S. at 89. Evidence is material when “there is a reasonable probability that, had the evidence been disclosed to the defense, the result of the proceeding would have been different.” *Kyles v. Whitley*, 514 U.S. 419, 433–34 (1995) (internal quotation marks omitted). This obligation extends to evidence that is favorable to the accused “either because it is exculpatory, or because it is impeaching.” *Strickler v. Greene*, 527 U.S. 263, 281–82 (1999). Law enforcement is also part of the *Brady* universe. “[B]ecause the police are just as much an arm of the state as the prosecutor, the police inflict the same constitutional injury when they hide, conceal, destroy, withhold, or even fail to disclose material exculpatory information.” *Moldowan v. City of Warren*, 578 F.3d 351, 379 (6th Cir. 2009).

In *Ruiz*, the Supreme Court held that “the Constitution does not require the Government to disclose material impeachment evidence prior to entering a plea agreement with a criminal defendant.” 536 U.S. at 633. This is so for three reasons. First, “impeachment information is special in relation to the *fairness of a trial*, not in respect to whether a plea is *voluntary*.” *Id.* at 629. Second, the Constitution does not require that a defendant entering into a plea

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<sup>11</sup>All references to *Brady* are references to *Brady v. Maryland*, 373 U.S. 83 (1963).



agreement have complete knowledge of the circumstances surrounding the plea; a court is permitted to accept a guilty plea “despite various forms of misapprehension under which a defendant might labor.” *Id.* Third, the due process considerations that motivated *Brady*’s disclosure requirement for impeachment information do not apply as strongly in the plea context. *Id.* at 631. A constitutional obligation that the prosecutor disclose impeachment material before plea bargaining, the Court reasoned, “could seriously interfere with the Government’s interest in securing those guilty pleas that are factually justified, desired by defendants, and help to secure the efficient administration of justice.” *Id.*

The *Brady v. United States* line of doctrine holds that a guilty plea must be “a voluntary and intelligent choice among the alternative courses of action open to the defendant.” *North Carolina v. Alford*, 400 U.S. 25, 31 (1970). In *Brady v. United States*, the Supreme Court stated that “misrepresentations or other impermissible conduct by state agents” might justify the withdrawal of a defendant’s guilty plea. 397 U.S. 742, 757 (1970).

Appellants allege that the government made “dishonest disclosures tricking them into pleading guilty.” Prior to each appellant’s plea, they were informed that “[t]he attorney for the government has no knowledge of exculpatory evidence material to guilt or innocence of the defendant.” This, appellants contend, amounts to a material misrepresentation in violation of *Brady v. Maryland* and makes their pleas involuntary under *Brady v. United States*.

We need not reconcile these two lines of doctrine and answer the question whether misleading *Brady* disclosures at the plea bargaining stage violate either *Brady v. Maryland* or *Brady v. United States*. In this case, appellants were not tricked into pleading guilty. The prosecutor informed each appellant, “The attorney for the government has no *knowledge* of exculpatory evidence material to guilt or innocence of the defendant.” The prosecutor did not state that there was no *Brady* material, just that he did not know of any. There is no evidence that this statement was false, and thus, at least so far as the prosecutor was concerned, there was no false or misleading *Brady* disclosure.

To the extent the failure to disclose this evidence can be attributed to appellees, as it must be, *see Iqbal*, 556 U.S. at 676, their alleged misfeasance was in failing to inform the

prosecutor of *Brady* material in their possession before the prosecutor made the disclosure. On this score, appellees are entitled to qualified immunity.

Whatever rights appellants had to receive exculpatory evidence prior to entering their pleas was not clearly established. The Supreme Court recently stated that “the contours of a right are sufficiently clear [where] every reasonable official would have understood that what he is doing violates that right.” *Ashcroft v. al-Kidd*, 131 S. Ct. 2074, 2083 (2011). “If the law did not put the officer on notice that his conduct would be clearly unlawful, summary judgment based on qualified immunity is appropriate.” *Saucier*, 533 U.S. at 202.

*Ruiz* established that *impeachment* material need only be disclosed for trial. *See United States v. Wells*, 260 F. App’x 902, 903–04 (6th Cir. 2008). Appellants contend that the evidence at issue was *exculpatory* and therefore not covered by the rule set forth in *Ruiz*. We have not yet had occasion to determine whether *Ruiz* applies to exculpatory *Brady* material, a question that has caused some disagreement among our sister circuits. *Compare United States v. Ohiri*, 133 F. App’x 555, 562 (10th Cir. 2005) (“[T]he Supreme Court did not imply that the government may avoid the consequence of a *Brady* violation if the defendant accepts an eleventh-hour plea agreement while ignorant of withheld exculpatory evidence in the government’s possession.”) and *McCann v. Mangialardi*, 337 F.3d 782, 788 (7th Cir. 2003) (“*Ruiz* indicates a significant distinction between impeachment information and exculpatory evidence of actual innocence.”), with *Friedman v. Rehal*, 618 F.3d 142, 154 (2d Cir. 2010) (“[T]he Supreme Court has consistently treated exculpatory and impeachment evidence in the same way for the purpose of defining the obligation of a prosecutor to provide *Brady* material prior to trial, and the reasoning underlying *Ruiz* could support a similar ruling for a prosecutor’s obligations prior to a guilty plea.”) (internal citations omitted) and *United States v. Conroy*, 567 F.3d 174, 179 (5th Cir. 2009) (“*Ruiz* never makes such a distinction nor can this proposition be implied from its discussion.”).

Nor does our own caselaw support appellants’ argument that they had a clearly established right to receive exculpatory *Brady* material prior to plea bargaining. We have held that “[i]n general, the principles announced in *Brady* do not apply to a tardy disclosure of exculpatory information, but to a complete failure to disclose. If previously undisclosed

evidence is disclosed . . . during trial, no *Brady* violation occurs unless the defendant has been prejudiced by the delay in disclosure.” *United States v. Word*, 806 F.2d 658, 665 (6th Cir. 1986) (internal citation omitted). Therefore, every reasonable officer in appellees’ positions would know that they were under an obligation to present *Brady* material to the prosecutors “in time for its effective use at trial.” *United States v. Bencs*, 28 F.3d 555, 561 (6th Cir. 1994). And in *Campbell v. Marshall*, we held that a prosecutor’s failure to disclose arguably exculpatory *Brady* material prior to plea bargaining did not render the defendant’s guilty plea involuntary where a factual basis for the plea was established at the plea proceeding. 769 F.2d 314, 318, 323–24 (6th Cir. 1985).

Accordingly, we hold that appellees were under no clearly established obligation to disclose exculpatory *Brady* material to the prosecutors in time to be put to effective use in plea bargaining. We do not decide whether appellants have a constitutional right to receive exculpatory *Brady* material from law enforcement prior to entering into a plea agreement.

#### 4.

Appellants assert that the district court erred in granting summary judgment to appellees on their conspiracy claims. A civil conspiracy claim under § 1983 or *Bivens* lies where there is “an agreement between two or more persons to injure another by unlawful action.” *Revis v. Meldrum*, 489 F.3d 273, 290 (6th Cir. 2007). To prevail on such a claim in this context, appellants must demonstrate “that (1) a single plan existed, (2) the conspirators shared a conspiratorial objective to deprive the plaintiffs of their constitutional rights, and (3) an overt act was committed” in furtherance of the conspiracy that caused the injury. *Id.*

Plaintiffs are not required to prove an express agreement among all the conspirators, and “[e]ach conspirator need not have known all of the details of the illegal plan or all of the participants involved.” *Hooks v. Hooks*, 771 F.2d 935, 944 (6th Cir. 1985). In opposing a motion for summary judgment, plaintiffs are entitled to “rely on circumstantial evidence to establish an agreement among the conspirators.” *Hensley v. Gassman*, 693 F.3d 681, 695 (6th Cir. 2012). Nevertheless, “[i]t is well-settled that conspiracy claims must be pled with some degree of specificity and that vague and conclusory allegations unsupported by material facts will not be sufficient to state such a claim under § 1983” or *Bivens*. *Gutierrez v. Lynch*, 826

F.2d 1534, 1538 (6th Cir. 1987) (affirming grant of summary judgment where “Plaintiff’s allegations lack[ed] the requisite material facts and specificity necessary to sustain a conspiracy claim”).

The district court granted summary judgment on two grounds: appellants failed to produce any specific evidence that the defendants shared a single plan and a common objective, and appellants failed to prove that any of their constitutional rights were violated. On appeal, appellants again fail to point to any specific evidence of a common plan or objective. The district court therefore did not err in granting summary judgment on appellants’ conspiracy claims.

### III.

Switching to appellants’ claims against Richland County and the City of Cleveland, appellants argue that the district court erred in dismissing their *Monell* claims. *Monell* holds that municipalities may be held liable for the constitutional violations of their employees only where the municipality’s policy or custom led to the violation. 436 U.S. at 694–95. There can be no liability under *Monell* without an underlying constitutional violation. *See Scott v. Clay Cnty., Tenn.*, 205 F.3d 867, 879 (6th Cir. 2000). Finding no underlying constitutional violation, the district court dismissed appellants’ *Monell* claims.

We affirm the district court and agree with its reasoning with respect to all claims against Richland County and the City of Cleveland except for the *Brady* claims. With respect to the *Brady* claims, we affirm the district court but on other grounds.

Appellants’ *Monell* claims are before this court on a motion to dismiss. Appellants’ amended complaint alleged:

Plaintiffs’ injuries were proximately caused by policies and practices on the part of Defendants Richland County and the City of Cleveland to pursue wrongful convictions through profoundly flawed investigations and unlawful searches and seizures. In this way, these Defendants violated Plaintiffs’ rights by maintaining policies and practices that were the moving force driving the foregoing constitutional violations.

Appellants do not plead that appellees maintained a policy or custom of refusing to turn over exculpatory or impeachment evidence. Appellants' nebulous assertions of wrongdoing in the form of "flawed investigations" and "unconstitutional searches and seizures" do not pertain to the alleged *Brady* violations; rather, appellants assert constitutional violations in the conduct leading up to but not including the disclosure of exculpatory evidence. Rule 8 requires that a plaintiff's pleadings "give the defendant fair notice of what the claim is and the grounds upon which it rests." *Bell Atlantic v. Twombly*, 550 U.S. at 544, 555 (2007) (internal quotation marks and alterations omitted). Appellants' complaint, which fails to claim that their rights were violated by a policy or custom of refusing to turn over exculpatory or impeachment evidence, cannot be said to have given appellees fair notice of this claim. As this deficiency is manifest from the face of appellants' complaint, we affirm the district court's dismissal of appellants' *Monell* claims alleging *Brady* violations against Richland County and the City of Cleveland.

#### IV.

"The scope of discovery is within the sound discretion of the trial court, and a ruling by the trial court limiting or denying discovery will not be cause for reversal unless an abuse of discretion is shown." *S.S. v. E. Ky. Univ.*, 532 F.3d 445, 451 (6th Cir. 2008) (internal alterations and quotation marks omitted). In the context of qualified immunity, deferential review of a district court order limiting discovery is imperative. "The philosophy behind the doctrine of qualified immunity 'is a desire to avoid the substantial costs imposed on government, and society, by subjecting officials to the risks of trial.'" *Skousen v. Brighton High Sch.*, 305 F.3d 520, 526 (6th Cir. 2002) (quoting *Vaughn v. U.S. Small Bus. Admin.*, 65 F.3d 1322, 1326 (6th Cir. 1995)). Thus, the Supreme Court has "repeatedly . . . stressed the importance of resolving immunity questions at the earliest possible stage in litigation." *Pearson v. Callahan*, 555 U.S. 223, 232 (2009) (internal quotation marks omitted).

Discovery is disfavored in this context, but "limited discovery may sometimes be necessary before the district court can resolve a motion for summary judgment based on qualified immunity." *Crawford-El v. Britton*, 523 U.S. 574, 593 n.14 (1998). In *Crawford-El*, after noting the "many options" a district court judge has in conducting discovery in a qualified

immunity case, the Supreme Court explained: “Of course, the judge should give priority to discovery concerning issues that bear upon the qualified immunity defense, such as the actions that the official actually took, since that defense should be resolved as early as possible.” *Id.* at 599–600.

Appellants assert that the district court erred when it permitted the appellants to depose certain appellees but limited the depositions to the qualified immunity issue. The district court, after briefing on the issue, authorized three-hour depositions of Verhiley, Cross, Mayer, Faith, Metcalf, and two non-defendant law enforcement officers. This was after appellees had voluntarily disclosed a tremendous number of documents. As the district court stated in denying appellants’ request for additional discovery:

Plaintiffs already have in their possession abundant evidence concerning the Mansfield operation and their claims. This evidence includes over 4,000 pages of trial transcript and more than 22,000 pages of exhibits from Special Agent Lucas’ criminal trial, and testimony in the cases of *United States v. Nabors* . . . and *United States v. France*. Plaintiffs possess the entire files of the: (1) United States Attorney’s office in Cleveland; (2) DEA; and (3) RCSO. All proffers of the Mansfield defendants have been provided to Plaintiffs, in addition to audio and video recordings of the Mansfield transactions, as well as transcripts of the recordings. Plaintiffs have the deposition of Defendant Ansari and answers to 20 interrogatories propounded with the permission of the Court in the companion case *Westerfield v. Lucas*.

The district court followed the Supreme Court’s dictates on discovery in qualified immunity cases precisely. The district court, in its discretion, limited discovery to issues that had a direct bearing “upon the qualified immunity defense, such as the actions that the official[s] actually took.” *Crawford-El*, 523 U.S. at 600. Because a plaintiff cannot sustain a § 1983 or *Bivens* claim without a showing of personal responsibility on the part of the defendant, *see Iqbal*, 556 U.S. at 676, appellants’ Fourth Amendment claims—and the accompanying qualified immunity defenses—turned in large part on the individual actions of the defendants in this case. The same is true for the alleged *Brady* violations. Finally, as to appellants’ argument that the conspiracy claims necessitated information about the wider investigation, no conspiracy can exist without the appellees’ participation. The district court

therefore did not err when it limited discovery to information pertaining to appellees' conduct.<sup>12</sup>

## V.

Because appellants failed to establish that their rights were violated, we affirm the district court's judgment with respect to the individual appellees on all but appellants' *Brady* claims. With respect to the *Brady* claims, we affirm because appellants did not have a clearly established right to receive allegedly exculpatory *Brady* material prior to entering their pleas. Being that appellants failed to establish constitutional violations, we affirm the district court's judgment with respect to Richland County and the City of Cleveland except with respect to the district court's dismissal of appellants' *Brady* claims under *Monell*, which we affirm because appellants failed to allege adequately a policy or custom of withholding *Brady* material. Finally, we affirm the district court's judgment with respect to additional discovery.

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<sup>12</sup>We also deny appellants' motion to remand for supplementation of the record on appeal. Appellants' motion, stated at a high level of generality, argues that the district court's grant of summary judgment was flawed because appellees subsequently produced a substantial number of documents allegedly relevant to the qualified immunity issue. To the extent appellants specify the content of the documents, they mention nothing that would assist them in identifying with particularity which defendant(s) violated the constitutional rights of individual plaintiffs.

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**CONCURRENCE**

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DAMON J. KEITH, Circuit Judge, concurring. I write separately to highlight both the circumstances under which this case came before the Court and the significance of those circumstances for those charged with adjudicating similar actions in the future.

As discussed by the majority, Operation Turnaround was a highly corrupt government investigation in which an informant, *inter alia*, maliciously falsely identified innocent people as participants in drug sales and stole controlled “buy money” from DEA agents. Several law enforcement officers, including the Defendants in this case, were charged and prosecuted for their complicity in the informant’s crimes. Some admitted perjuring themselves at the trials of accused individuals, falsely identifying them as participants in drug sales despite knowing those individuals to be innocent. Other Defendants were aware that the informant was stealing money and purchasing drugs for himself during controlled buys and yet, continued to use his services. Indeed, the corruption was so widespread and pervasive that the investigation dissolved, and the government was forced to dismiss the charges against Plaintiffs.

Unfortunately, because of the dark cloud of corruption that has hung over this investigation, we cannot be absolutely confident in any of the fruits of this investigation. However, I join in the majority’s thorough and well-reasoned opinion because we can rule with sufficient certainty that while Defendants violated the constitutional rights of others, they did not violate Plaintiffs’ rights.

The district court made much of the fact that Plaintiffs entered guilty pleas in the drug cases against them in its Opinion and Order of January 4, 2012, *see* 1:08cv1253, R.137. Despite the extent of law enforcement’s egregious maleficence, the court contemptibly dismissed Plaintiffs’ arguments as “conclusory allegations that they were ‘framed,’” while referencing Plaintiffs’ now-vacated “admissions of guilt” more than thirty times in its opinion. R.137, PgID 11. The court even raised, *sua sponte*, the judicial estoppel doctrine against Plaintiffs, on the basis of Plaintiffs’ entries of guilty pleas, even though the court was aware of



the illegitimacy of the investigation, concluding that Plaintiffs' alleged attempts to "gain unfair advantage" and "cash in" were "too much to take". R.137, PgID 35-38 (internal quotations omitted).

Where individuals are being framed by law enforcement officials, as occurred throughout Operation Turnaround, a guilty plea can become an accused individual's only choice, and not the "voluntary and intelligent choice among the alternative courses of action open to the defendant." *North Carolina v. Alford*, 400 U.S. 25, 31 (1970). That Plaintiffs entered guilty pleas before their charges were dismissed does not, alone, signal that they were guilty of any crime—particularly in the context of this deeply compromised investigation.

The pervasiveness of the corruption in this investigation highlights plea bargaining's "innocence problem."<sup>1</sup> It is a troubling, yet undeniable, fact and reminds trial courts that innocent people plead guilty to crimes for which they are not guilty because they are aware that if they were to lose at trial, their punishments would be more severe than the punishments they would receive upon the entry of a guilty plea.<sup>2</sup> At present, over 96% of federal convictions result from guilty pleas—very few cases ever go to trial.<sup>3</sup> Criminal suspects are often encouraged to plead guilty by prosecutors, whose own careers are advanced by the number of convictions they secure, and by trial courts, which hand down discounted sentences for those who demonstrate so-called acceptance of responsibility by pleading guilty. "Through charge selection and influence over sentencing ranges, prosecutors today possess striking powers to create significant sentencing differentials."<sup>4</sup>

In the context of the fallout of Operation Turnaround, then, the district court's determination that Plaintiffs "receive[d] the benefit of their guilty pleas" and yet were trying to "have things both ways" is disturbing. R.137, PgID 38. Indeed, such attitudes contribute to the perils of plea bargaining; an accused person who senses hostility from the trial court may

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<sup>1</sup>Lucian E. Dervan and Vanessa A. Edkins, Ph.D, "The Innocent Defendant's Dilemma: An Innovative Empirical Study of Plea Bargaining's Innocence Problem," 103 J. CRIM. L. & CRIMINOLOGY 1,17(2013).

<sup>2</sup>*See Id.* at 3-4 and 15-17.

<sup>3</sup>*Id.* at 13.

<sup>4</sup>*Id.* at 14.

opt to plead guilty even if he or she is innocent, in order to avoid being sentenced at trial by that judge.<sup>5</sup> That the government itself was forced to vacate Plaintiffs' guilty pleas after the extent of law enforcement's impropriety was revealed not only undercuts any claim that Plaintiffs have somehow enjoyed an unfair advantage during the course of these proceedings, but also highlights the fallacy that guilty pleas are only entered by guilty people.

I concur in the majority opinion.

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<sup>5</sup>See Dervan and Edkins, *supra* note 1 at 15-17.